

DMEO Conversation Series

How Evaluation Impacts Programme Design and Implementation- The Karnataka Experience



Dr. Shalini Rajneesh
IAS, Additional Chief Secretary,
Planning Programme Monitoring
and Statistics Department,
Govt. of Karnataka

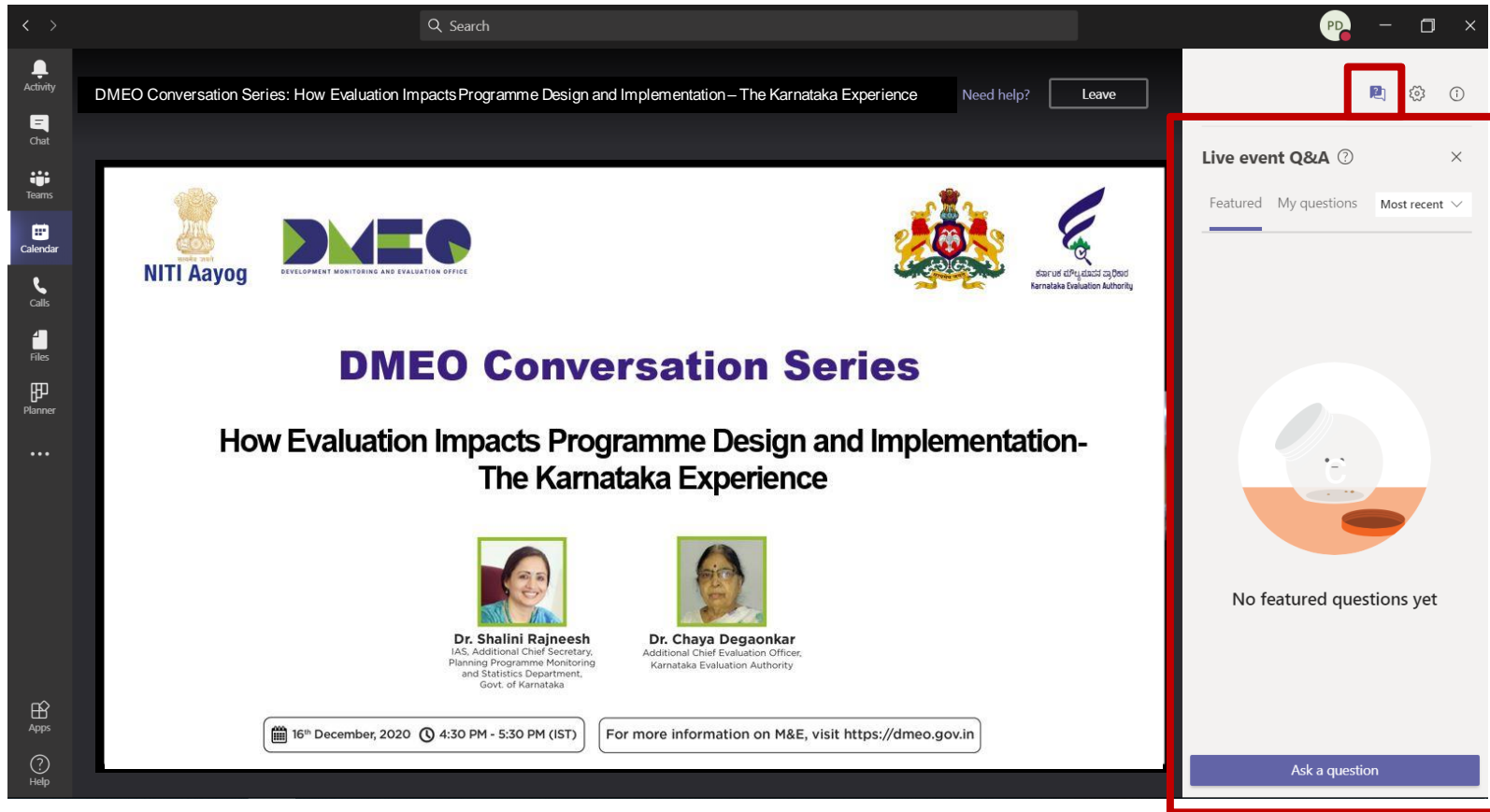


Dr. Chaya Degaonkar
Additional Chief Evaluation Officer,
Karnataka Evaluation Authority

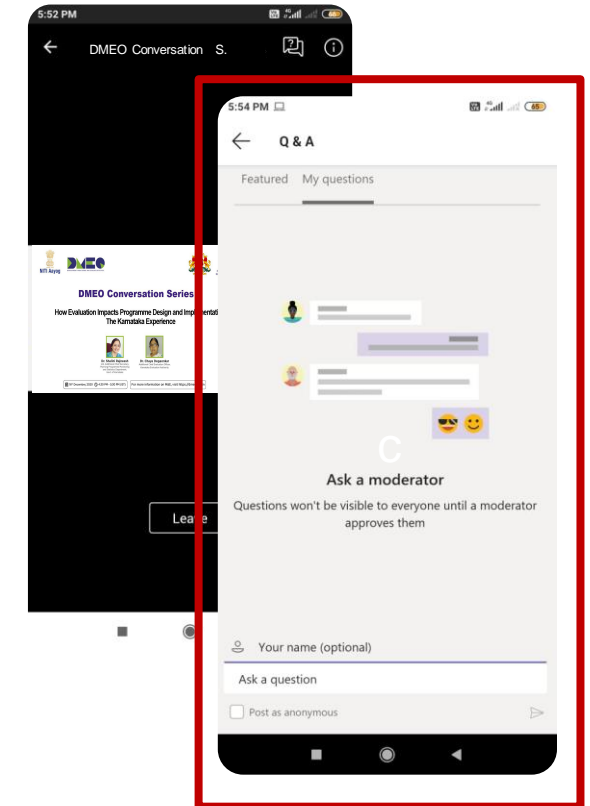
 16th December, 2020  4:30 PM - 5:30 PM (IST)

For more information on M&E, visit <https://dmeo.gov.in>

Use 'Q&A' Option for Posting Questions



**Desktop Version
Microsoft Teams**



**Mobile App Version
Microsoft Teams**

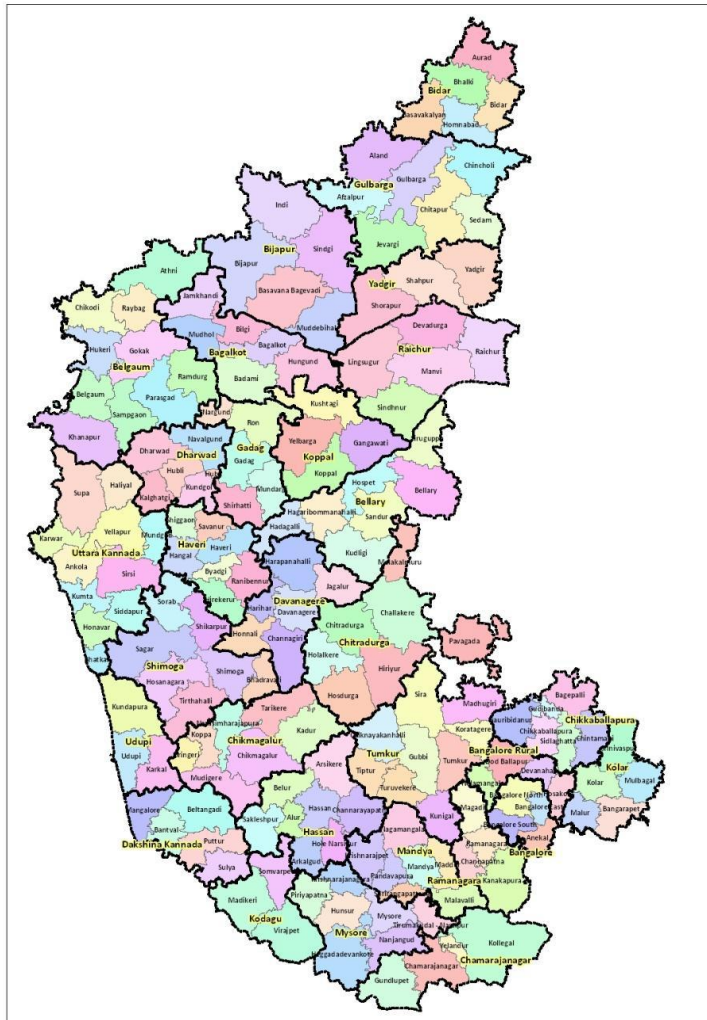
This session of DMEO Conversation Series is in collaboration with Karnataka Evaluation Authority, Government of Karnataka. Interested in partnering with us? Write to us at dmeo-partnerships@gov.in

Karnataka Model of Development



- **Basic pillars**
 - Technology led growth
 - Equity
 - Human Development
 - Sustainable Development Goals-2030
 - Governance- People friendly & Citizen centric-Sakala Model
 - Evidence Based Policy
- **Participatory process of Planning & Development**
- **Partnerships- Public, Private, Academic & Corporate**

Development Outcomes



#1

India Innovation Index

#4

Public Affairs Index

#4

SDG 2019 Index

- Unemployment Rate 4.8% below National Average 6% (Periodic Labour Force Survey)
- Karnataka state renowned as Knowledge, Innovation and R&D Capital of India.
- One of the largest global tech hubs.
- Bengaluru is the only Indian city to be ranked within the best twenty startup eco systems across the world. (Global Start up Eco system report 2015)

Performance of Karnataka – SDG Index 2019

Category	SDG Goal	Score	Rank
Front Runner (65-99)	SDG 3: Good Health and Well-being	69	3
	SDG 4: Quality Education	76	6
	SDG 7: Affordable and Clean Energy	77	6
	SDG 8: Decent Work and Economic Growth	72	2
	SDG 10: Reduced Inequalities	68	8
	SDG 15: Life on Land	88	10
	SDG 16: Peace, Justice and Strong Institutions	74	9
	SDG 13: Climate action	71	1
	SDG 12: Responsible consumption and production	72	4
	SDG 6: Clean Water and Sanitation	88	6
	SDG 14: Life below water	65	1
Aspirant (0-49)	SDG 1: No Poverty	49	13
	SDG 2: Zero Hunger	37	15
	SDG 5: Gender Equality	42	7
	SDG 9: Industry, Innovation and Infrastructure	40	19
	SDG 11: Sustainable Cities and Communities	48	12
All Goals- Karnataka (Except SDG 17)		66	4

Source: NITI Aayog (2019)

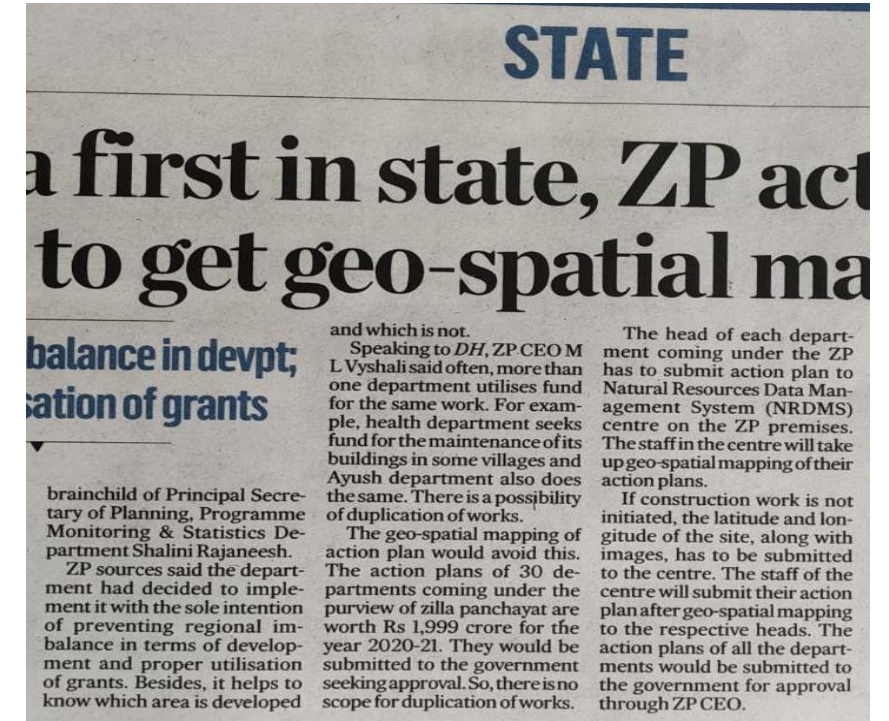
Factors Contributing to Development Outcomes

Recent Innovations

Robust Monitoring and Evaluation system

Karnataka Evaluation Authority

- Planning based on Geo-Spatial Mapping
- **E-Janma- 100% birth Registration**
- **Sakala-** Provision of Public Services within a mandatory time period
- Knowledge partnership with Academic & Research institutions- Centre for Open Data Research
- Partnership with UNDP- Sustainable Development Goals Coordination Centre
- Innovative Strategies for Covid-19 Economic recovery
- Avalokana- Dashboard for SDG Monitoring
- CSR Platform for pooling resources



This session of DMEO Conversation Series is in collaboration with Karnataka Evaluation Authority, Government of Karnataka.

Interested in partnering with us? Write to us at dmeo-partnerships@gov.in

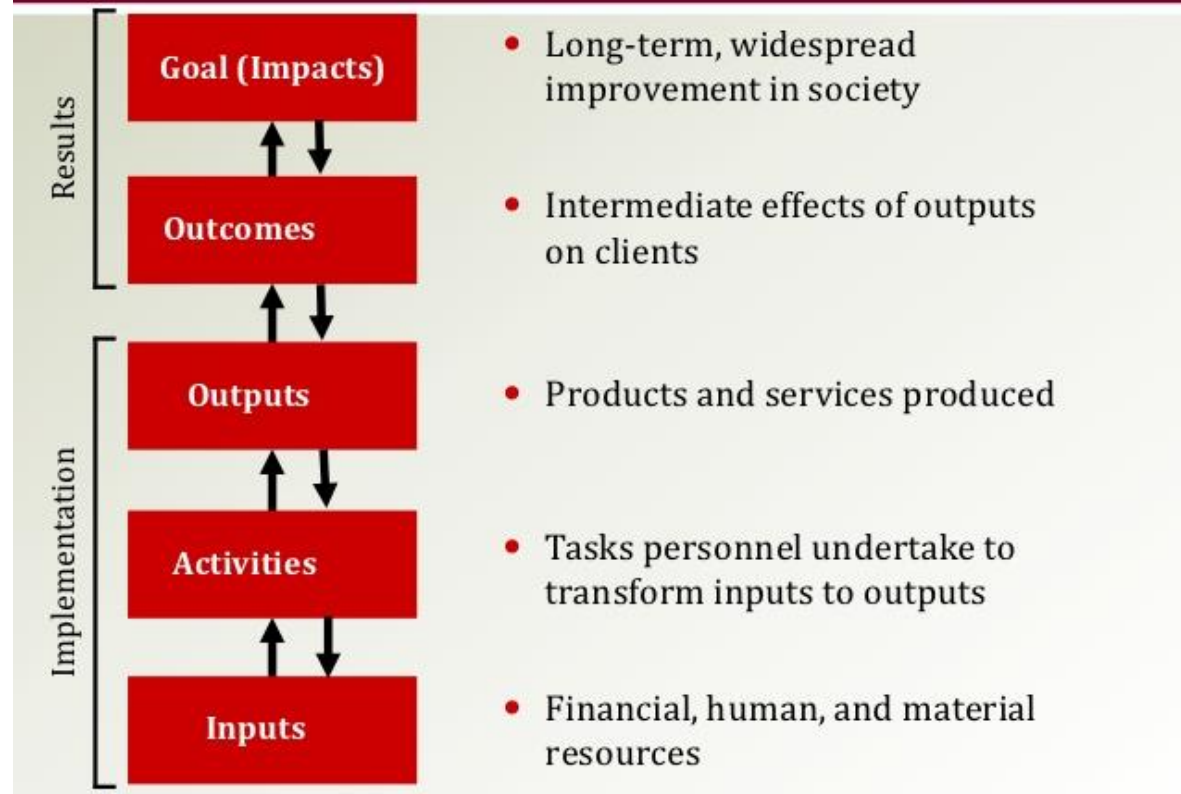
Evidence Based Policy

Need for Monitoring & Evaluation (M&E)

- Formulation and Implementation of Development programmes is not enough.
- Generation of output will not ensure final outcomes and achievement of Goals.
- Hence close monitoring of activities and output processes leading to desired outcomes is essential.
- It is therefore, necessary to adopt Result based framework in Planning and implementation of development programmes.
- Evaluation of the programmes is essential to find the medium term or final impact and accordingly mid course corrections in programme design / implementation processes may be taken up.

Criteria for Project Evaluation

Results-Based Monitoring



Relevance

Efficiency

Effectiveness

Impact

Sustainability

+

Equity

Evaluation Policy

- **One of the first States in the country to formulate an Evaluation policy in 2000**
 - *Schemes over Rs.1 crore outlay evaluated at least once in Plan period.*
 - *1% of the total outlay of a project/scheme to be kept for project evaluation purpose.*
 - *Outcomes to be used for Improving Programme Design and Delivery.*
 - *Justification to take a Programme forward beyond Plan period.*
- **An evaluation division of Planning Department was overseeing the Evaluation of schemes and Programmes**
- Planning Commission, Government of India, envisaged establishment of Independent Evaluation Office (IEO) to undertake impartial and objective assessment. Similar Initiative was taken up by the Government of Karnataka and the strategy was appreciated by Shri. Montek Singh Ahluwalia, then Deputy Chairman, Planning Commission, Government of India.

Karnataka Evaluation Authority: Genesis

Sanction of new scheme “Karnataka Evaluation Policy and Karnataka Evaluation Authority” in 11.07.2011 - Government order no. PD/8/EVN(2)/2011, Bangalore.

Vision: To supervise, facilitate, build capacity, handhold all departments for effective Planning, Monitoring and fine tuning the policies, programmes, and schemes for result oriented and outcome-based implementation.

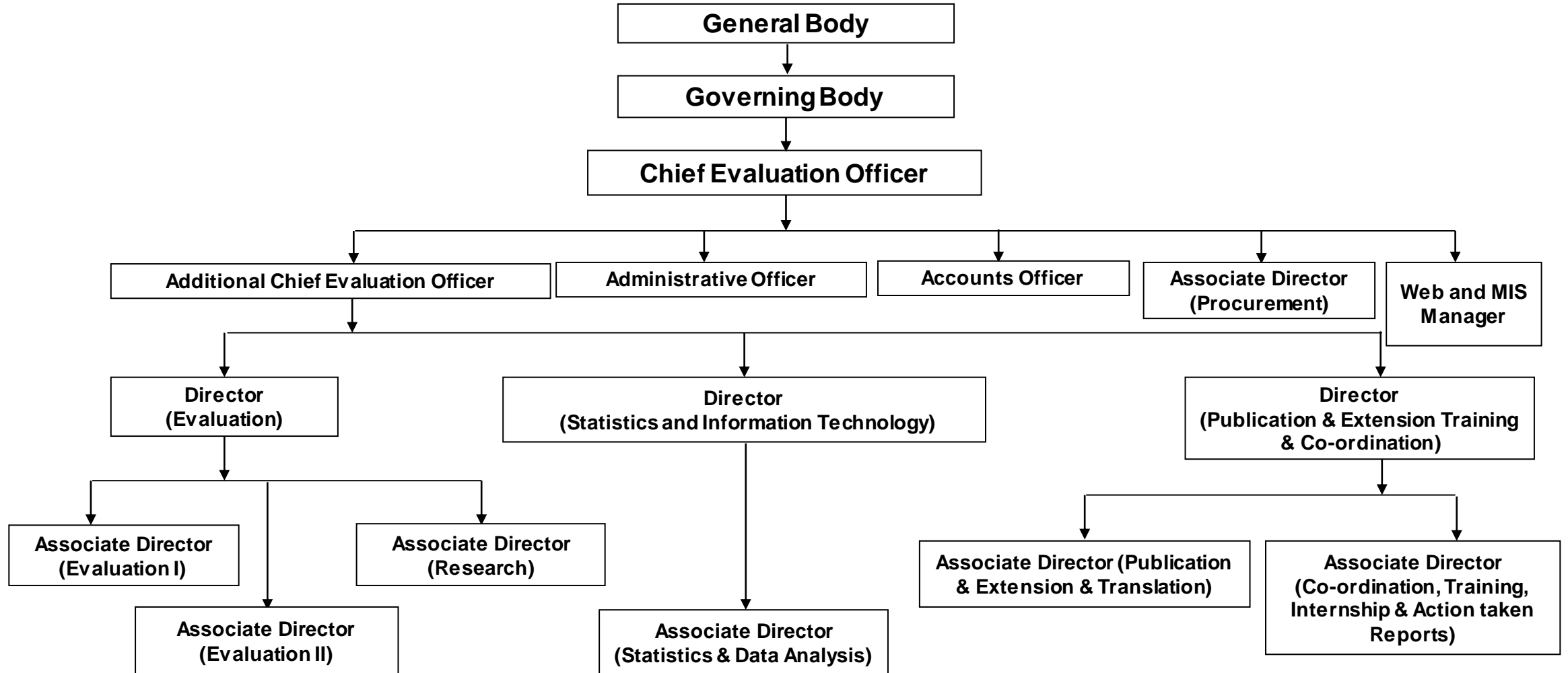


ಕರ್ನಾಟಕ ಮೌಲ್ಯಮಾಪನ ಪ್ರಾಧಿಕಾರ
Karnataka Evaluation Authority

Mission:

- Prescribing standards of policy and programme formulation, monitoring, evaluation and refinement.
- Institutionalizing enabled machinery backed by adequate financial resources and informed procedures to facilitate, supervise and enforce timely, useful and accountable evaluation.
- Enhanced technical capacities within the departments of the Government and by the independent evaluation agencies to undertake and effectively utilize evaluation outputs for informed decision-making.
- Enhanced Stakeholders' satisfaction through participation, transparency and accountability.

Karnataka Evaluation Authority: Organizational Chart



Karnataka Evaluation Authority: Administrative Structure

On pay roll - 6 (Administrative Officer, Director, Associate Director)

On contract basis - 19 (including supporting staff)

S. No	Name of the post	Sanctioned Strength	Working	Vacant
1	Chief Evaluation Officer	1	1	0
2	Additional Chief Evaluation Officer	1	1	0
3	Directors of Evaluation	5	2	3
4	Associate Directors	5	2	3
5	Research Fellows	10	3	7
6	Web & MIS Manger	1	1	0
7	Administrative Officer	1	1	0
8	Accounts Officer	1	1	0
9	Office Assistants	5	4	1
10	Personal Secretary	2	2	0
11	DTP Operator	1	1	0
12	Drivers	2	1	1
13	Attenders	5	5	0
	Total	40	25	15

This session of DMEO Conversation Series is in collaboration with Karnataka Evaluation Authority, Government of Karnataka.

Interested in partnering with us? Write to us at dmeo-partnerships@gov.in

Karnataka Evaluation Authority: Institutional Mechanism

1	The General Body	Chaired by Chief Secretary
2	The Governing Body	Presided by Principal Secretary / Secretary
3	Technical Committee	Chaired by ACs/Principal Secretary /Secretary PPMS For approval of TOR, Draft Evaluation reports and Technical advice
4	Action Taken Report Review Committee	Chaired by ACs/ PS PPMS to review the Action taken by the concerned Departments on recommendations in Studies
5	Other Committees	<ul style="list-style-type: none">• Empanelment committee• Tender Evaluation Committee• Sampling Committee etc.
6	Experts &Organizations	<ul style="list-style-type: none">• Empaneled Organizations - 35• Independent Assessors - 10• Subject Experts/Advisors - 30

Empanelment of Consultant organizations- Procedure

- Empanelment of organizations is a continuous process.
- Call for applications by issuing EoI in the beginning of the year
- Desk Appraisal Committee for scrutiny of applications.
- Empanelment Committee for evaluation of organizations for empanelment.
- Empanelment score has weightage of 25% in Technical evaluation of the study proposal.

Indicator	Score
Organizational	50
Financial	50
Technical	150
Total	250
Min	125

Process of Evaluation

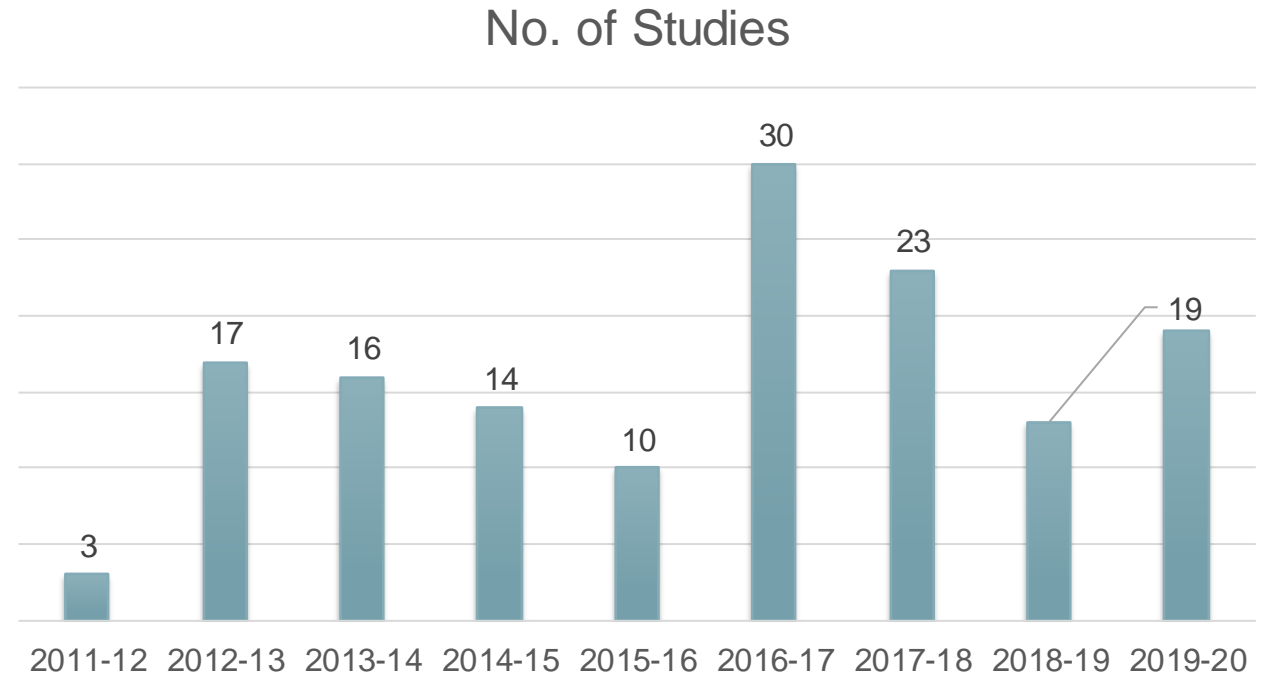
1. **Schemes received from the department with a concept note or identified by GB, KEA are approved in Governing Body.**
2. **Terms of Reference (ToR) prepared at KEA in consultation with the Dept. - Approval by Technical Committee (TC)**
3. **Tender (e-Procurement) - Consultant Organisation (CO) is selected through tendering process as per KTPP Act 2000 under QCBS methods.(Weightage Technical 80:Financial 20)**
4. **MoU between KEA & Evaluation Consultant Organization (ECO)**
5. **Preliminary meeting about taking up the study with the ECO and Department**
6. **Inception report - Approval by KEA committee and ECO takes up the Study.**
7. **DER - Scrutinized by KEA, Independent assessor /Expert and Line department who provide comments. Revised DER placed before TC for approval. DER is revised as per comments of TC & approved by KEA.**
8. **Final evaluation reports (FER) – English and Kannada Reports are sent to Concerned Department for improving programme design and delivery**
9. **All reports are Uploaded on Karnataka Evaluation Authority website**

Evaluation of Project Proposal- Tender Evaluation Committee

- Selection of the organization based on **Quality and Cost Based Selection (QCBS) Method** - Weightage is 80:20.
- Quality Assessment –Organizational Score 25% & CV & Presentation 75%
- Marks for CVs-100
- 100 marks for presentation - Assessment Criteria
- **Generic Criteria**
 - Understanding about the purpose, scope, and dimensions of evaluation study (20marks)
 - Conceptual clarity about the program, context objectives and stakeholders (20 marks)
- **Specific Criteria**
 - Review of past literature and previous evaluation studies related to this study (10 marks)
 - Evaluation Approach (20 marks)
 - Evaluation methodology proposed for the study (25 marks)
 - Familiarity with local language and communication skills (5 marks)
- Score calculated based on weightage

Studies since inception of KEA

Year	No. of Studies
2011-12	03
2012-13	17
2013-14	16
2014-15	14
2015-16	10
2016-17	30
2017-18	23
2018-19	13
2019-20	19
Total	145



Quality Enhancement Initiatives

- Governing body is restructured with representatives from the departments and evaluation experts.
- Technical Committee is reconstituted with experts from various fields.
- Committees are formed to provide expert knowledge and advise.
- Studies with foreign universities.
- Request for Proposal is modified to give weightage to organizational and Evaluation strength along with CV of the team.
- The Eco should not have two or more studies pending at the time of submission of tender proposal for the new studies.
- Meetings with the departments for designing the ToRs, data sharing and suggestions at different levels.
- Comprehensive ToRs to capture all the dimensions of the impacts of the scheme/ interventions.
- Changes in RFP documents to get good quality organisations for the study.
- Experts listed for seeking guidance at various levels of studies. Technical Proposal Evaluation.

Impact of Evaluations- Action Taken on Recommendations (1/2)

- Action Taken Report on recommendations in evaluation studies is to be given by the concerned Department
- Follow up action is taken till the process is completed.
- ATR Formats are given to the departments for submission.
- ATRs are also reviewed in Karnataka Development Programme meeting every month.
- The ATRs are reviewed in the General Body meeting by the president & Chief Secretary to Govt. annually.

S. No.	Action Taken Reports Review Committee	Designation
1	Principal Secretary / Secretary to Government, Planning, Programme Monitoring & Statistics Department, M.S. Building, Bengaluru-01.	Chairperson
2	Chief Evaluation Officer, Karnataka Evaluation Authority	Member Secretary
3	Principal Secretary / Secretary to Government / or his nominee, Department, Government of Karnataka	Member
4	Commissioner / Director/ of the Department/ Departments Government of Karnataka	Member
5	Nodal Officer, of the Department	Member
6	Director Planning Department	Member
7	Addl. Chief Evaluation Officer	Member
8	Subject Expert	Member

Impact of Evaluations- Action Taken on Recommendations (1/2)

Year	No. of Studies	ATRs received	Balance ATRs
2011-12	03	02	01
2012-13	17	14	03
2013-14	16	14	02
2014-15	14	14	00
2015-16	10	09	01
2016-17	30	29	01
2017-18	23	19	04
2018-19	13	12	01
2019-20	19	04	15
Total	145	117	28

ATRs – Few evidences from Women & Child Development Department

Evaluation of the Devadasi Rehabilitation Programme (KSWDC 2017)

- Proposal to increase the pension amount from Rs. 1,500 to Rs. 2,000 is accepted under SCSP/TSP annual plan 19-20.
- Online transfer of pension to bank accounts and linkage of Aadhaar with bank accounts.
- For their economic empowerment, the financial assistance to the projects is increased from Rs. 50,000 to Rs. 1,00,000 and EDP programmes are taken up.
- To control trafficking among women Surveillance Teams are formed at District level involving Police Dept., Anti Trafficking Bureau and Anti trafficking Cell of WCD.
- 5% reservation to Children in residential schools with exemption from entrance examination.
- Anthyodaya Ration Card by Food and Civil Supply Department.
- Resurvey of Devadasi is being completed.

ATRs – Few evidences from Women & Child Development Department

Evaluation of Bhagyalakshmi Scheme

- The scheme was launched in 2006–07 to improve the status of girl children in BPL families.
- Change in attitude towards girl child.
- Registration of the birth of a girl child was 100%.
- The report noted, “With 18 years of age and minimum eighth standard education, the scheme looks somewhat marriage oriented.” as majority of parents (76.7%) use the Bhagyalakshmi scheme used money for marriage purpose when the girl child attains the age of 18.
- The State Cabinet, took a decision on Oct. 22 to increase the age limit to 21 for withdrawal of the full amount under the scheme.
- The remodeled scheme allows for withdrawal of a portion of the total amount of Rs. 1.27 lakh to be withdrawn at the age of 18 for pursuing education and the remaining at 21 years. (*The Hindu Oct. 23, 2020*)

ATRs – Few evidences from Women & Child Development Department

Evaluation of Santwana Scheme- State helpline for women (1091)

- Convergence of the scheme with Swadhar Graha and Ujjwala schemes is being done & the helplines 1091 and 181 are merged.
- Training programmes are arranged for these women as per their needs and requirements in coordination with National Skills Development Centre (NSDC) and DONBASCO.
- Standard Operating Procedures are framed for the Santwana Centres.
- A Government order has been issued making it mandatory for the NGOs to appoint a social worker as per the required qualifications in these centres.
- Corporate Social Responsibility (CSR) funds are being mobilised for implementation of the scheme.

ATRs – Few evidences from Women & Child Development Department

Evaluation of the functioning of All Women Police Stations (AWPS) in Karnataka (2016)

- A woman Police Station is set up in all the districts with a greater number of women police staff to create friendly environment and safety of women victims.
- Women Cells are set up in the districts like Bidar, Koppal & Raichur.
- AWPS are under close supervision of concerned SDPO/ Dy SP Office.
- In every women police station, a male staff is there to undertake arrest, summons and investigations late night.
- Local NGOs and govt. organizations are partnered with for counselling and other assistance.
- Refresher courses and workshops are conducted for knowledge and capacity building of the women officers.

Few evidences from Agriculture/Horticulture

Functioning of the Horticultural Producer's Co-operative Marketing and Processing Society Limited (HOPCOMS), Bangalore

- HOPCOMS is supplying fruits and vegetables to 90 institutions – hostels, hospitals & factories etc.
- Sprouts, Siridhanya, daily consumables like milk, bread oils, MTR and GRB Products, eatables and manures have been introduced in HOPCOMS outlets.
- Online marketing in collaboration with other private companies. Price list of HOPCOMS is displayed on the online website hopcoms.karnataka.gov.in and prices are also displayed on board in each store.
- An incentive system for salesmen has introduced from 2019.
- 21 poor performing outlets have been sublet on franchise mode to run business with minimum of Rs. 70,000 purchase guarantee of fruits and vegetables.
- Periodic modernization/ upgradation of sales outlets is being taken up under Rashtriya Krishi Vikas Yojana (RKVY).

Few evidences from Agriculture/Horticulture

Evaluation of Green House Farming under protected cultivation structure done under NHM (period 2010-11 to 2012-13) and RKVY (period 2012-13 to 2013-14).

- In the new guidelines comprehensive training for the farmer beneficiary has been made compulsory, in which, a minimum of 2-days training cum workshop regarding awareness on protected cultivation is included.
- Regular trainings on protected cultivation are being conducted in the Center of Excellence (CoE), Maddur, Shivamogga and Dharwad.
- From the year 2018-19 a new software HBMS (Horticulture Beneficiary Management system) has been introduced for online registrations, sanction and subsidy release to the beneficiaries.
- Pilot Schemes are taken up for soilless cultivations with coco peat & hydroponics.
- Regarding tunnel cultivation techniques the expert committee is asked to submit the specification and cost norms. Specialized technical information on protected cultivation are being provided in the CoE for protected cultivation at Dharwad, Maddur CoE for Floriculture at Shivamogga, UHS Bagalkote and also from IIHR Bangalore.
- In Krishi Bhagya scheme water harvesting pond and solar power generation units are included with protected cultivation structures.

Few evidences from Agriculture/Horticulture

Evaluation of Fodder Development Programme Implemented under SDP of Department of Animal Husbandry and Veterinary Services, Government of Karnataka from 2009-10 to 2012-13

- Establishment of different variety of perennial fodder demonstration plots.
- Kshethrothsava is being conducted by Agriculture university about green fodder.
- Action plan of 2019-20 includes incentives for fodder development. An incentive of Rs. 5000 per farmer is being provided by the department during the year 2019-20 towards procurement of root slips and fertilized.
- Action has been taken to reduce time gap between selection of beneficiary and approval.
- The department is providing high yielding varieties of Maize, Sorghum and Multi cut Bajra as per requirement of districts.
- Under RKVY, success stories are documented and telecasted in Doordarshan.
- Village wise Survey is being conducted to assess the availability of fodder with the co operation of other departments and requirement is assessed based on the fodder dependent livestock population.
- Draft fodder security policy submitted for approval of Government.

Change in the prevalence of some of the Malignant, Exploitative and Offensive to Human Dignity Superstitions of Karnataka in past 25 years



KARNATAKA ACT NO. 46 OF 2017 (First Published in the Karnataka Gazette Extraordinary on the 7th day of December, 2017) THE KARNATAKA PREVENTION AND ERADICATION OF INHUMAN EVIL PRACTICES AND BLACK MAGIC ACT, 2017 (Received the assent of Governor on the 6th day of December, 2017)

THE KARNATAKA PREVENTION AND ERADICATION OF INHUMAN EVIL PRACTICES AND BLACK MAGIC RULES, 2020

Whereas the draft of **THE KARNATAKA PREVENTION AND ERADICATION OF INHUMAN EVIL PRACTICES AND BLACK MAGIC RULES, 2020** was published as required by sub section (1) of section 13 of section 12 and 13 of the **THE KARNATAKA PREVENTION AND ERADICATION OF INHUMAN EVIL PRACTICES AND BLACK MAGIC Act, 2017 (Karnataka Act no.46 of 2017)** in Notification No. SWD 26 SPA 2018(Part), Dated:07.01.2020 in part 4(a) of No.47 of the Karnataka Gazette, Dated:13.02.2020 inviting objections or suggestions from all persons likely to be affected within fifteen days from the date of its publication in the Official Gazette.

And whereas the said Gazette was made available to public on 13.02.2020.

And whereas objections or suggestions have not been received.

Now, therefore in exercise of the powers conferred by sub section (1) of section 13 of section 12 and 13 of the KARNATAKA PREVENTION AND ERADICATION OF INHUMAN EVIL PRACTICES AND BLACK MAGIC Act, 2017 (Karnataka Act no.46 of 2017) the Government of Karnataka hereby makes the following rules namely:-

Challenges

- Availability of Secondary Data with the Departments.
- Multiple sources of Data, as well as Quality and Reliability of data.
- Data Sharing by the Departments - Karnataka Open Data Initiative is expected to provide a solution.
- Problems in field surveys- Real time monitoring of data collection.
- Analytical capacities of Consultant Organizations.
- Action Taken on Evaluation Reports – Monthly monitoring in Karnataka Development Programme (KDP) is yielding better results.

Few Highlights

- Regular Workshops and Training Programmes.
- Capacity building of the Evaluation Consultant Organizations on recent trends in Evaluation methods and Techniques.
- Capacity building workshops for Department officers to develop concept note, frame evaluation issues and Terms of Reference (ToR).
- Collaboration with State Universities and Academic institutions to take up evaluation studies and thus bring Academics, and Government on the same platform for mutual benefit.
- In-house studies to build the capacity of young research staff.
- Field visits to ascertain the facts in evaluation studies.
- Internship Programme for capacity building of students and young research scholars.

Make Development as a Mission

No one is Left Behind-

Sabaka Saath, Sabaka Vikas aur Sab ka Vishwas

QUESTIONS & ANSWERS

ABOUT DMEO, NITI AAYOG

The Development Monitoring and Evaluation Office (DMEO), attached to NITI Aayog, is the apex monitoring & evaluation (M&E) office in the country, with a mandate to drive evidence-based policy making through M&E of government policies and programmes. Since its inception in 2015, the Office aims to shift the discourse of public policy towards rigorous, data-driven, citizen-centric, and decentralized policymaking, to improve governance and facilitate the formation of a New India.

Visit us at <https://dmeo.gov.in/>



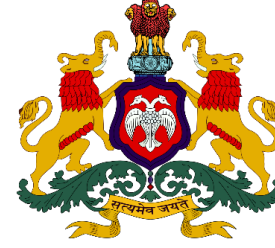
DMEO CONVERSATION SERIES

The DMEO Conversation Series is a platform aimed at bringing together leading Monitoring & Evaluation (M&E) practitioners from international development organizations, academia, think tanks, NGOs, social enterprises, investors and other private sector firms including technology firms and CSR wings, to discuss theory and emerging practices in the field of M&E.

Interested in partnering with us?

Write to us at dmeo-partnerships@gov.in

THANK YOU



ABOUT DMEO, NITI AAYOG

The Development Monitoring and Evaluation Office (DMEO), attached to NITI Aayog, is the apex monitoring & evaluation (M&E) office in the country, with a mandate to drive evidence-based policy making through M&E of government policies and programmes. Since its inception in 2015, the Office aims to shift the discourse of public policy towards rigorous, data-driven, citizen-centric, and decentralized policymaking, to improve governance and facilitate the formation of a New India.

Visit us at <https://dmeo.gov.in/>



DMEO CONVERSATION SERIES

The DMEO Conversation Series is a platform aimed at bringing together leading Monitoring & Evaluation (M&E) practitioners from international development organizations, academia, think tanks, NGOs, social enterprises, investors and other private sector firms including technology firms and CSR wings, to discuss theory and emerging practices in the field of M&E.

Interested in partnering with us?

Write to us at dmeo-partnerships@gov.in